

Council of Ministers

(19th Meeting)

6th December 2022Part A (Non-Exempt)

All members were present

Deputy K.L. Moore of St. Mary, St. Ouen and St. Peter, Chief Minister  
 Deputy C.F. Labey of Grouville and St. Martin, Minister for International Development  
 Deputy K.F. Morel of St. John, St. Lawrence and Trinity, Minister for Economic Development, Tourism, Sport and Culture  
 Deputy I. Gardiner of St. Helier North, Minister for Children and Education  
 Deputy I.J. Gorst of St. Mary, St. Ouen and St. Peter, Minister for Treasury and Resources  
 Deputy P.F.C. Ozouf of St. Saviour, Minister for External Relations and Financial Services  
 Deputy D.J. Warr of St. Helier South, Minister for Housing and Communities  
 Deputy H.M. Miles of St. Brelade, Minister for Home Affairs  
 Deputy J. Renouf of St. Brelade, Minister for the Environment  
 Deputy M.E. Millar of St. John, St. Lawrence and Trinity, Minister for Social Security  
 Deputy T.J.A. Binet of St. Saviour, Minister for Infrastructure  
 Deputy K.M. Wilson of St. Clement, Minister for Health and Social Services

In attendance -

Connétable M.K. Jackson of St. Brelade, Representative of the Comité des Connétables (for items A1-A3, B1 and part of items B2 and B3 only)  
 Connétable A.N. Jehan of St. John, Assistant Chief Minister  
 Deputy H.L. Jeune of St. John, St. Lawrence and Trinity, Assistant Minister for the Environment (for items A3 and B3 only)  
 M.H. Temple, K.C., H.M. Attorney General (for items A1-A3 and B1-B3 only)  
 L.-M. Hart, Greffier of the States (for items A1-A3 and B1-B3 only)  
 S. Wylie, OBE, Chief Executive and Head of the Public Service, Government of Jersey (for item B4 only)  
 R. Bell, Treasurer of the States (for items A1-A3 and B1-B3 only)  
 T. Walker, Director General, Strategic Policy, Planning and Performance Department (for items A1-A3 and B1-B3 only)  
 A. Scate, Director General, Infrastructure, Housing and Environment Department (for part of item B2 only)  
 Professor P. Bradley, Director of Public Health (for items A1 and B1 only)  
 P. Austen, MBE, Chair, Jersey Electricity (for items A3 and B3 only)  
 C. Ambler, Chief Executive, Jersey Electricity (for items A3 and B3 only)  
 T. Holvey, Chief Economic Advisor, Office of the Chief Executive (for items A3 and B3 only)  
 D. Danino-Forsyth, Director of Communications, Office of the Chief Executive  
 R. Williams, Director, Strategic Policy, Planning and Performance Department (for item B4 only)  
 A. Kirton, People Services, Chief Operating Office (for item B4 only)

G. Norman, Deputy Director of Public Health (for items A1 and B1 only)  
 R. Marr, Consultant in Public Health (for items A1 and B1 only)  
 R. Pedley, Associate Director, Financial Crime Strategy, Chief Operating Office (for item A2 and part of item B2 only)  
 A. Rowse, Associate Director, Financial Crime Strategy, Chief Operating Office (for item A2 and part of item B2 only)  
 Dr. L. Magris, Acting Group Director, Strategy and Innovation, Strategic Policy, Planning and Performance Department (for items A3 and B3 only)  
 R. Williams, Director, Strategic Policy, Planning and Performance Department (for item B? only)  
 J. Hardwick, Acting Our Hospital Project Director (for part of item B2 only)  
 S. Perez, Head of Office, Office of the Chief Executive (for part of item B2 only)  
 S. Robinson, Head of Shareholder Relations, Treasury and Exchequer (for items A3 and B3 only)  
 P. Bradbury, Head of Ministerial Office (for items A1-A3 and B1-B3 only)  
 K.L. Slack, Clerk to the Council of Ministers

Note: The Minutes of this meeting comprise Part A and Part B.

A population health strategy for Jersey 2022-2026: Seizing the opportunity.

A1. The Council of Ministers received and noted a Report, dated 1st December 2022, entitled 'Seizing the opportunity: a population health strategy for Jersey 2022-2026', the draft strategy document itself, an associated Excel spreadsheet and a PowerPoint presentation, dated 25th November 2022, entitled 'Public Health strategy 2022-26', which had been prepared by Professor P. Bradley, Director of Public Health, the Deputy Director of Public Health and a Consultant in Public Health and heard from them in relation thereto.

The Council noted that the population health strategy 2022-2026 ('the strategy') had been drawn up throughout 2022, following extensive consultation with Islanders, community partners and officers within the Government of Jersey, in addition to the undertaking of an analysis of available health data, wide ranging reviews of international approaches and working with Ministers to gain an insight into their priorities. In October 2022, the Big Health and Wellbeing Conversation had sought the views of in excess of 1,000 Islanders on what encouraged and adversely impacted their health and what assistance the Government could potentially provide. This had signalled a wish to support healthy behaviours, an area which was of significant importance.

It was envisaged that, by 2026, an inclusive Island-wide prevention system would have been established, which was driven by the priorities for Islanders and a detailed understanding of the health of the population would have been acquired. This would facilitate Islanders living for a longer time and enjoying better health, improve protection from threats to health and preserve health and social care resources. It would also be important to have an in depth understanding of health trends and the differences in health between the various sections of society. This information would not only benefit Public Health and the Health and Community Services Department but would be useful across Government and could contribute to many Ministerial objectives. The Council was informed that the intention was that success should be rigorously monitored.

A strategy would help to prioritise the workload of the Public Health directorate in order that an understanding of Islanders' and other stakeholders' priorities could be garnered in respect of which action could be taken. It would assist in appropriately focusing resources on those areas of need and enable Public Health to find innovative solutions, noting that an 'off the shelf' answer was not always available

in Jersey. It would help officers to make the case for investing to save, which was particularly relevant in a health and care setting.

The six strategic priorities to improve the health of the population were noted to be as follows –

- **understand:** to develop an understanding of the state of Islanders' health, of the differences between various communities and individuals and the ability of Public Health to assess the impact of any interventions;
- **protect:** to lead in improving protection from environmental hazards, extreme events and infectious diseases *inter alia* through the implementation of the Health Protection Review, by updating legislation and developing and introducing a strategy relating to immunisation;
- **improve:** to enhance health-promoting environments and preventative services in order to facilitate good health for Islanders;
- **work together:** to co-ordinate the myriad individuals and organisations who strove to improve Islanders' health, to render their efforts as effective as possible;
- **innovate:** to adeptly employ new approaches to improve Public Health's ability to tackle challenging and historical issues, including digital tools and a sustainably funded health improvement service; and
- **build:** to create a highly skilled, adequately resourced and well-supported Public Health team to deliver this ambitious aim and work effectively with a large range of partners.

In terms of measuring success, work was underway to develop a Jersey equivalent of the Public Health Outcomes Framework, with indicators to facilitate an understanding of progress on each objective over time, whilst simultaneously being able to obtain a 'snapshot' view.

The Council noted that, subject to it endorsing the strategy, the aim was that there should be some engagement with other States Members in early 2023, in order to broaden the understanding of Public Health and what the directorate wished to achieve, before the strategy was formally presented to the States Assembly. The Council also asked a number of Ministers to work with the Minister for Health and Social Services, Deputy K.M. Wilson of St. Clement, on the finalisation of the strategy, to include incorporating comments raised in relation to mental health and alcohol.

Draft Non-Profit Organisations (Amendment of Law) (Jersey) Regulations 202- (P.104/2022).

A2. The Council of Ministers, with reference to Minute No. A3 of its meeting of 29th November 2022, recalled that it had agreed that it should receive a further briefing on the draft Non-Profit Organisations (Amendment of Law) (Jersey) Regulations 202- (P.104/2022) ('the draft Regulations'), which had been lodged '*au Greffe*' by Deputy P.F.C. Ozouf of St. Saviour, Minister for External Relations and Financial Services and would make some minor amendments to the legislation relating to non-profit organisations. The Council accordingly welcomed officers from the Financial Crime Strategy, Chief Operating Office, to the meeting and heard from them in connexion therewith.

Ministers were reminded that the international standards set by the Financial Action Task Force ('FATF') required countries to have measures in place to protect the

non-profit organisation ('NPO') sector from terrorists and terrorist organisations, which had been known to exploit NPOs. In 2008, the Non-Profit Organisations (Jersey) Law 2008 ('the 2008 Law') had been introduced, which had introduced measures to minimise the risk that NPOs might be taken advantage of by those seeking to fund terrorism. The 2008 Law also included a definition of an NPO as a legal person, or arrangement, or organisation whose main activity was to raise or disburse funds for charitable, religious, cultural, educational, social or fraternal purposes, with the intention of benefiting the public or a section of the public.

It was recalled that the Island had been evaluated for compliance with the FATF standards by MONEYVAL in 2015 and would be re-evaluated in 2023. Of the recommendations made in 2015, some had required legislative changes and the one which would be effected by P.104/2022 was the last. Under Article 2(2) of the 2008 Law, those NPOs which were administered by a trust company business, were currently exempted from having to comply with some of the requirements of the Law, which included registration with the Jersey Financial Services Commission ('JFSC') and the draft Regulations would remove Article 2(2), thereby achieving greater parity across the NPO sector.

The Council was informed that the non-profit sector locally comprised approximately 1,300 bodies. Since the 2008 Law had been introduced, the majority had been recognised as NPOs (989) and were, as a consequence, required to register with the JFSC, to give notice of any changes to their registered information, to keep and retain financial records and, if requested by the JFSC, supply additional information. Those organisations and groups, which were not captured by the definition of an NPO were the following –

- religious, where only worship, study or sermon activities were undertaken;
- political parties;
- membership groups which did not provide a public benefit for the wider community, such as trade unions, professional associations and parent teacher associations;
- culture groups, such as book clubs;
- neighbourhood groups; and
- certain thrift clubs.

The Council noted that no obligations were placed on these organisations, but they could register with the JFSC if they so wished. The Council thanked the officers from the Financial Crime Strategy for the briefing and they withdrew from the meeting.

Jersey  
Electricity –  
update.

A3. The Council of Ministers, with reference to Minute No. A5 of its meeting of 18th October 2022, welcomed Mr. P. Austen, MBE, Chair and Mr. C. Ambler, Chief Executive, Jersey Electricity, to the meeting and received and noted a PowerPoint presentation, dated 6th December 2022, entitled 'Jersey Electricity – inspiring a Zero Carbon future'.

Ministers were informed that, since they had last received a briefing from the Jersey Electricity representatives, the situation in the United Kingdom ('UK') had altered to the extent that during the period from October 2022 to March 2023, an automatic, non-repayable discount of £400 – the Energy Bills Support Scheme - would be applied in 6 instalments to help all households through the Winter. In addition, the Energy Price Guarantee, which was also automatic and would apply to all households would limit the amount that suppliers were able to charge per unit of energy used to an annual equivalent of approximately £2,500 for a typical household. It was emphasised that this was a restriction on the unit price but was

not a cap on the total bill. In the 2022 Autumn Statement, the UK Government had extended the Energy Price Guarantee to cover the period from April 2023 to April 2024 and, over those 12 months, the typical household bill would be reduced to around £3,000.

The Council noted the position and thanked the representatives from Jersey Electricity for attending.