Engagement Brief – Design and Delivery of a Citizens' Panel

1. Background

Following the publication of the Independent Jersey Care Inquiry (IJCI) in July 2017, the Council of Ministers proposed that a Citizens' Panelⁱ be convened to consider how best to proceed with the IJCI Panel's recommendationⁱⁱ that a public memorial should be created. The nature of such a memorial was not specified by the Inquiry Panel, as they considered this to be a matter for Islanders to decide.

2. Purpose

The Citizens' Panel will participate in a deliberative process in order to arrive at a consensus recommendation for an appropriate memorial to all those who were failed by Jersey's historic care system. Expert, independent and impartial facilitation of the Citizens' Panel will ensure that the group are equipped to carefully weigh the full spectrum of possible options for a memorial. The Citizens' Panel will also need to receive reports from a range of expert witnesses as they develop their thinking and lines of inquiry.

The supplier will design and deliver the Citizens' Panel and produce a report for the Council of Ministers setting out the Panel's recommendation for the type of memorial, if any, they believe should be created in response to the final recommendations of the IJCI.

Contractor Key Tasks:

- Determine the composition of the Panel and method of recruitment
- Plan the format and number of Panel sessions required
- Facilitating the series of workshops to support the Citizens' Panel in their deliberations
- Identify key sources of expertise to assist the Panel in its deliberations
- Drawing together the Panel's conclusions into a final written response

3. Matters Requiring Consideration

Once established, the Panel will need to consider a range of issues and perspectives:

- a. Consideration of the Legacy Issues Addressed by the IJCI as the Focus of a Memorial:
 - i. Evidence, findings and recommendations of the IJCI and the response of the Government of Jersey
 - ii. How should this episode in Jersey's history be publicly acknowledged and remembered, both now and by future generations?
 - iii. How could a memorial assist with the healing process?
- b. The Nature and Impact of Tangible Memorials:
 - i. How are historic and contemporary memorials valued, recognised and accessed?
 - ii. How do memorials facilitate remembrance?
 - iii. How do memorials evolve over time in the public's imagination?
 - iv. Exploring a wide range of different types of memorial
 - v. Site visits to memorials in Jerseyⁱⁱⁱ and the UK^{iv} may be helpful in informing the Panel's deliberations

c. Exploring the Jersey Context for Creating a Memorial:

- i. The cultural value and legacy of Island memorials
- ii. Overview of the Planning process and environmental considerations

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- iii. Management and maintenance of public memorials
- iv. Remembrance in the calendar: gatherings and ceremonies

4. Arriving at a Recommendation

- i. How does the Panel believe the final memorial should aid respect, remembrance and healing?
- ii. How does the Panel envisage the final memorial functioning a space within the local environment? (Who is it for? How and when will it be used/accessed? How will it be cared for over time?)
- iii. How does the Panel feel visitors to the memorial should experience/respond to it? (E.g. As a place of calm, silence, play, light, peace, hope, reflection?) Should all visitors to the memorial have the same experience? (E.g. A care survivor, a child, a visitor to the Island)

5. Outputs

- Delivery of the series of Citizens' Panel workshops to be held in Q1 and Q2 2018.
- Written report describing Panel's recommendations for a memorial in an appropriate format for presentation to the Council of Ministers.

6. Scope of the Citizens' Panel Recommendations

The Citizens' Panel are not tasked with designing a specific memorial, identifying someone to do so, or securing a suitable site. However, the Panel may wish to comment on the sort of site that would or would not be considered suitable with regards to issues such as location, access or historic associations.

The Panel's final recommendation should determine the nature of the memorial to be created (E.g. a garden, a fountain, a sculpture or built installation.), together with such detail as could be incorporated into a design brief. The Panel may also wish to propose a form of words to accompany the final memorial.

The Panel should feel able to comment on any features or characteristics a memorial should not possess or to conclude that a tangible memorial ought not to be created. The panel may also consider alternatives to a tangible memorial such as a dedicated bursary or scholarships should they see fit.

Bibliography

Stevens, Q., & Franck, K. (2016). *Memorials As Spaces of Engagement: Design, Use and Meaning.* New York and London: Routledge.

ⁱ P.108 INDEPENDENT JERSEY CARE INQUIRY REPORT: IMPLEMENTATION OF RECOMMENDATIONS <u>http://www.statesassembly.gov.je/assemblypropositions/2017/p.108-</u> 2017.pdf? ga=2.198164911.1488226782.1511172351-222890976.1510837007

^[14.6] It is proposed that a Citizen Panel is commissioned to develop preferred options for a memorial, which will ensure survivors can be respected and honoured in decades to come. The Panel will be made up of approximately 20 to 25 participants, who will assemble and participate in approximately 5 workshops to discuss the issue and produce a collective recommendation. The Panel will be informed in their deliberations by key stakeholders (but not limited to), representatives from local arts and culture, Environment Department, survivor representatives, community voluntary sector organisations.

[14.6] The Panel would present its recommendations to the Council of Ministers.

ⁱⁱ *Recommendation 8b of the IJCI: Remembering and recognising Jersey's child care history* <u>https://ijci-public.sharepoint.com/Final%20Report/Ch%2013.pdf</u>

[13.52] Jersey has sought to recognise and respond to failings in the States' dealings with children over many decades through the establishment of this Inquiry; through the apology to victims made by the Chief Minister; through the Historic Redress Scheme, which sought to compensate victims and spare them additional harrowing experiences of litigation; and through support for work with former care leavers. We are of the view that remembering the past is one of the best ways to shape a better future. Many of the hundreds of witnesses whose stories the Inquiry heard wanted, more than anything else, an acknowledgement that they had been failed and harmed, as well as the reassurance that no other child in Jersey would ever have to experience what they had endured.

[13.53] The Panel recommends that remembrance will be assured, and healing within the island assisted, by the creation of some form of tangible public acknowledgement to the many hundreds of children and young people who have been ill served by the child care system over many decades. The form of this and its execution is for the people of Jersey to decide. The Panel would suggest only that the medium or approach adopted acknowledge the realities of the past and speak to the future aspirations of the island for its looked after children.

JERSEY MEMORIALS:

Memorial to the Forced Workers 1940-1945 – La Houge Bie https://www.jerseyheritage.org/media/Learning/Memorial%20to%20the%20Forced%20Workers%20-%20La%20Hougue%20Bie.pdf Slave Workers Memorial – Westmount http://www.bbc.co.uk/news/world-europe-jersey-27329563 https://jerseyeveningpost.com/news/2015/05/11/1289081/ Channiland rescue Memorial – Corbiere headland http://members.societe-jersiaise.org/geraint/statues/saintmalo.html Occupation Tapestry https://www.jerseyheritage.org/places-to-visit/occupation-tapestry-gallery Liberation Sculpture – Liberation Square http://members.societe-jersiaise.org/geraint/statues/lib.html Memorial to Howard Davis - Howard Davis Park https://www.jerseyheritage.org/media/Walks%20Tours/2015%20howard%20davis%20park%20to%20maritim e%20museum%20A4.pdf Allix's Shipyard – Havre des Pas http://www.vingtaine.org/allix2.html Noirmont Headland War Memorial https://www.cios.org.je/news/2016/island-war-memorial-pt-509-services/

 ^{iv} UK MEMORIALS: National Memorial Arboretum <u>http://www.thenma.org.uk/</u>
Hyde Park Memorials including the Diana Memorial Fountain and the 7 July Memorial <u>https://www.royalparks.org.uk/parks/hyde-park/things-to-see-and-do/memorials,-fountains-and-statues</u>