(6th Meeting)

24th July, 1985

(Business conducted by telephone).

All Members were present, with the exception of Senator J.S. Rothwell, the Connétable of St. John and Deputy Sir Martin Le Quesne K.C.M.G., from whom apologies were received.

In attendance -

Estimates of Revenue Expenditure - 1986 and forecast for 1987. 38/1/3/35(9)

T.O.S. E.A. C.I.Aud. S.F.E.C.

The Committee, in pursuance of Article 15 of the Public Finances (Administration) (Jersey) Law, 1967, as amended, approved the Estimate of its Revenue Expenditure for 1986 in the sum of £2,000 under the heading 'General Expenses' (No. 6401) compared with the probable expenditure for 1985 of £1,200 and noted that for 1987, its Estimate of Revenue Expenditure was unlikely to exceed £2,000.

The Committee recalled that early in 1985, an advertising campaign had been mounted on Channel Television along the same lines as those which appeared in the Jersey Evening Post, in order to persuade employers to use the Job Centre when recruiting labour, and noted that it was likely that similar campaigns would be mounted in 1986.

The Greffier of the States was directed to send a copy of this Act to the Finance and Economics Committee accordingly.

(7th Meeting)

## 6th August. 1985.

All Members were present with the exception of Senator T.J. Le Main and the Connétable of St. John from whom apologies were received.

In attendance -

E.J.M. Potter, Greffier of the States

Minutes.

1. The Minutes of the Meetings held on 17th June and 24th July, 1985, having been previously circulated, were taken as read and were confirmed.

September Supply Day.
Supplementary
Vote of Credit.
A38/1/3/35
(9)

E.A. T.O.S. C.I.Aud. S.F.E.C. States(2) Printer. 2. The Committee, having noted that the balance remaining in the vote of credit granted to it under the heading "General Expenses" (No. 6401) would be insufficient to meet the expenditure chargeable to that vote for the remainder of the current financial year, decided to ask the States, through the intermediary of the Finance and Economics Committee, for a supplementary vote of credit of £500 under that heading.

The Committee noted that the balance remaining in the vote was insufficient because of the extensive advertising campaign which had been carried out jointly with Channel Television earlier in the year to bring out the need to encourage the employment of local labour. The supplementary vote of £500 was required in order that a similar campaign could be carried out with the Jersey Evening Post in the autumn along the same lines as had previously taken place.

The Greffier of the States was directed to send a copy of this Act to the Finance and Economics Committee accordingly.

Policy Report. Immigration. 387/4(-) E.A. 3. The Committee noted that its annual report entitled, "Review of Current Immigration Policies" was to be the subject of a discussion by a Committee of the Whole House on Tuesday, 20th August, 1985.

Social Security. Unemployment Statistics. June and July. 1985. 58/17/1(13) E.A. S.S.C.(2)

4. The Committee received commentaries, dated 8th July and 5th August, 1985, respectively on the unemployment statistics compiled by the Social Security Committee for the months of June and July, 1985, together with statistical graphs and summaries showing unemployment trends over the last five years. The Committee also received analyses of unfilled vacancies provided by the Social Security Department and the Careers Office at Highlands.

The Committee noted that the figures for June and July, 1985 showed a slight improvement over the figures for the same period in 1984.

The Committee was informed that an in-depth survey, carried out by the Social Security Department in June this year, of those on the unemployment register, was nearly complete and that it was expected that this would confirm that those people on the register during that month, when it was considered that everyone who was capable of work should be able to find it, were unemployable.

Provision for the Underpriviledged. 387/1(70) E.A. Conn of Grouville. Conn of St. Helier. S.S.C.(2) Sen. J.W. Ellis. P.H.C.(2) (f.i.)

5. The Committee, with reference to its Minute No. 6 of 29th January, 1985, welcomed Senator J.W. Ellis. Mr. F.P.W. Clarke, Connétable of St. Helier, Mr. J.H. Lees, Controller of Social Security and Mr. R.C. Brown, Chief Executive Officer, St. Helier Welfare Department, who had been invited to the meeting in order to contribute to the Committee's discussion of the question whether the Island's provision for the underpriviledged was meeting the need The Committee recalled that this question had been raised by Senator Ellis following the 1984 Senatorial election campaign in which he had voiced his concern for people in the lower income groups as he felt that they were being left behind as the Island became more prosperous.

In the connexion, the Committee considered a note dated 24th July, 1985, prepared by the President, attached to which were details of a number of individual cases who possibly required further relief and assistance, a survey carried out by St. Helier Welfare Department showing the weekly expenditure in May, 1985, of a sample of persons who receive welfare, copies of various correspondence and leaflets which explained the existing welfare benefit system administered bv the Connétables, and the family allowance administered by the Social Security Committee. The Committee also received a note, dated 31st July, 1985 prepared by the Economic Adviser.

The Committee discussed matters as follows -

(a) St. Helier Welfare Department - Weekly Expenditure Survey - May, 1985

The Committee was informed that the expenditure survey had been carried out over a four week period. In some cases, the expenditure was higher than income, which Mr. Brown stated was because of expenditure on items of a non-recurring nature. The factor upon which expenditure seemed to vary most was rent, from £8.67 a week, for tenants of States' rental accommodation, to £30.33 a week for a single parent who was living in the private sector.

Mr. Brown informed the Committee that the main conclusion which had been drawn from the survey by the Welfare Department was that in general, people could manage on their available incomes.

#### (b) Rent

The Committee, during its consideration of the individual cases of hardship as provided by staff of the Housing Department and by of the Concern Group, discussed the question of rent, which was a central factor in expenditure, there being a considerable difference in the amounts paid by those in the States' rental accommodation and by those living in the private sector. The Committee recalled that in the guidelines for the payment of welfare. stated that an allowance for rent. it was appropriate, would also be paid. The Committee was of the opinion that the words "allowance for rent" should be interpreted as meaning that welfare benefits should be exclusive of rent, that is that rent in addition should be paid in all but the mot If the rent was excessive in the mind of a exceptional cases. Connétable, the Committee considered that the rent should still be paid and the matter referred to the Housing Committee, which would then refer it to the Rent Control Tribunal. The Committee was also of the opinion that there should be more co-operation between the Parishes and the Housing Department in this respect. The Committee, bearing in mind the differences in the amount of rent paid by individuals and the considerable effect this would have, proportionately, on those on welfare, concluded that there must be a basic level of income below which no-one should be permitted to fall.

#### (c) Sub-standard Accommodation

The Committee, in considering case 3 provided by the Housing Department, noted that the Public Health Department had advised that urgent priority should be given to rehousing the single mother and her son who lived there. The accommodation was in St. Helier with a rent of £30 a week, but was severely damp which was adversely affecting the child's health. The Committee was of the opinion that the rehousing of the tenants did not provide a solution to the real problem which was the sub-standard accommodation and any new tenants would have to be awarded as much priority to be rehoused. The Committee considered that the Public Health Committee should as a general policy, place closure orders on properties from which tenants had had to be rehoused because of the poor standard of the accommodation. deprivation of the landlord of the rental income should provide sufficient an incentive for him to carry out the necessary improvements to the property. It was further suggested that if the landlord did not carry out the necessary improvements and th property therefore remained vacant, the States should acquire it by compulsory purchase if necessary and carry out the necessary work itself.

# (d) Medical Expenses/Health Insurance Exceptions Scheme

The President informed the Committee that one of the cases he had visited had highlighted the need for additional provision to be made in respect of the payment of medical expenses. The husband was often ill, but because he was employed from time to time, he and his family were not eligible for Health Insurance Exception, which meant that they were frequently faced with large doctor's bills. Concern was also expressed, in a letter dated 2nd August, 1985, from the Director of Education, that underpriviledged families might delay seeking early medical advice because of the difficulties they would have in paying the bill and he suggested that an extension of the Health Insurance Exception Scheme to low income families would be a great help.

Deputy Morel. President of the Social Security Committee, stated that it had never been intended that H.I.E. should cover persons normally in employment when either temporarily unemployed through no fault of their own, or when sick, The scheme was aimed at those no longer in employment, particularly the elderly and if it were now to be extended to those temporarily unemployed or in full employment but on a moderate weekly income, as had been suggested, this would be a very major shift of policy and would have a number of implications, particularly in terms of expenditure and staffing. Benefits provided by the Social Security Committee were intended to cover long-term needs and those provided by the Parishes, for short-term needs, to be given on a discretionary basis. The Connétable of St. Helier informed the Committee that in 1984, his parish had dispensed £44,000 to · natives in order to meet medical expenses and approximately the same amount on behalf of the States to non-natives.

The Committee accepted the reasons put forward by the President of the Social Security Committee for not extending the H.I.E. Scheme and agreed that the Parishes should be encouraged to continue to discharge their responsibilities for meeting and dealing flexibly with immediate need in the health area. The Committee recalled that in 1968, some of the responsibility had been removed from the Parishes, in respect of the provision of medical services for parishioners in need, for example, through the parish doctors. and that at the same time, the out-patients clinic at the General Hospital had closed. The Combination of these two factors had worsened the ability of low income families to cope with medical problems and expenses. and the Director of Education, in his letter previously referred to, had stated that many low income families were virtually blacklisted by doctors because of unpaid bills.

## (e) Welfare

The Committee agreed that the payment of welfare benefit should continue to be on a discretionary basis by the Connétables, in order that, as far as was possible, each application could be dealt

fairly, on its merits. Notwithstanding the discretionary nature of the grant, the Committee firmly believed that the basic level of income should be maintained.

The Committee considered the current rates of welfare benefit which applied from 1st October, 1984, and in discussing what changes, if any, to recommend, it was mindful that rates of welfare benefit should not be pitched at such a level to produce a disincentive to work, which might result in further immigration to the Island. This would apply particularly in respect of married men with, say, three or more children, as the amount of benefit they would then be entitled to might be approximately the same as or more than they could reasonably expect to earn.

## Single Householder - £41.25

The Committee generally was of the opinion that whilst this amount might be the absolute weekly minimum upon which a single householder could live, this was not sufficient for a single parent, who would normally be involved in living expenses more comparable to those of a married couple. The Committee generally agreed that an intermediate rate of benefit should be introduced between that of single householder and married couple, set in the region of £55 a week at current levels.

## Married Couple - £65.50/Dependent Relative - £33.75

The Committee was of the opinion that these rates were appropriate.

## Child up to the Age of 15 Years - £13.75

The Committee discussed this rate, in relation to the maximum amount of family allowance presently available of £11.06 and recalled that Senator R.J. Shenton had lodged 'au Greffe' on 16th July, 1985, a Proposition which requested the Working Party on Need to agree that for the assessment of welfare benefits (and the invalid care and disability allowances), the family allowance should be disregarded. The Committee recalled that the welfare rate for children had been set at a level which was realistic in relation to the need and from that sum the family allowance payment would normally be deducted; so long as the gap between the welfare benefit payment for children and the maximum family allowance was not significant, this approach produced a condition of broad equality between the assistance received by the family with a low income from employment, the person unemployed with a high income in the previous year and a person unemployed with a low income in the previous year.

The Committee was of the opinion, nevertheless, that the rate of £13.75 a week for a child up to the age of 15 years was not sufficient and having been informed by the Economic Adviser that the maximum rate of family allowance had recently been increased by 15 per cent, an increase of approximately 8 per cent over and above the rise in the cost of living, the Committee decided to recommend that this rate be increased to not less than £16 a week, at current levels.

## Dependant Relatives aged 16 to 20 years

The Committee considered that the rates in respect for these dependent relatives were adequate.

The Committee concluded that the administration of the welfare benefit system had been conducted fairly and the decentralised system of relief, granted at the discretion of the Connétable should be âAmaintained. The President informed the Committee that he was shortly to meet the Working Party on Need at which he would discuss the various recommendations which had arisen from this meeting.

Date of Next Meeting. 6. The Committee decided that its next meeting should take place on Monday, 30th September, 1985 at 10 a.m. in the Old Committee Room, States Buildings.

- Vhil 185

(8th Meeting)

30th September, 1985.

All members were present with the exception of Senators R.R. Jeune, O.B.E., J.S. Rothwell and T.J. Le Main and the Connétable of St. John, from whom apologies were received.

In attendance -

E.J.M. Potter, Greffier of the States



1. The Minutes of the Meeting held on 6th August, 1985, having been previously circulated, were taken as read and were confirmed.

Social Security Committee: Unemployment Statistics, August, 1985. 58/17/1(13)

E.A. S.S.C.(2)

2. The Committee received a commentary, dated 10th September, 1985, on the unemployment statistics compiled by the Social Security Committee for August, 1985, together with statistical graphs and summaries showing unemployment trends over the last five years. The Committee also received the statistical return for August, 1985, of the Careers Office at Highlands.

The Committee noted that the Social Security's unemployment statistics for August showed little change in the number unemployed compared with previous years. This satisfactory position for adults was reflected in the figures for young people registered as unemployed with the Careers Office.

The Committee was informed by Deputy F.H. Morel, in his capacity as President of the Social Security Committee, that a Report of that Committee on the in-depth survey carried out by the Social Security Department in June of this year of those on the unemployment register, would be available shortly. He stated that this report would confirm that there was no reason why any person who was willing and capable of work should have been unemployed as at 30th June, 1985.

The Committee agreed that when it had received the Report it should then be made available to all States members.

Public Works Committee: Winter Employment Scheme. 387/1(63) 3. The Committee was informed by Deputy D.G. Filleul, in his capacity as President of the Public Works Committee, that that Committee was proceeding with arrangements for the introduction of the winter employment scheme and was proposing an increase in the rate of pay in line with cost of living. It was planned to commence the scheme when the Social Security Department advised that a problem was likely to arise with the number of unemployed persons.

167 (8th Mtg.) 30.9.85

E.A. P.W.C. D.P.B.W. The Committee noted that Deputy Filleul had also arranged to discuss with Mr. R.H. Liron. Jersey Official of the Transport and General Workers' Union the work to be undertaken in the Scheme, and that if any problems arose over the type of work to be carried out he would report back.

The Committee decided to suggest to the Public Works Committee that, where possible, work on the maintenance of cliff paths should be undertaken.

Advertising - employment of local labour. E.A.

4. The Committee recalled that the States on 24th September. 1985, had granted its request for a Supplementary Vote of Credit of £500 under the heading "General Expenses" (No.6401) which was required in order that a further advertising campaign could be carried out on the need to encourage the employment of local labour.

The Committee agreed to await the unemployment statistics as at the end of October prior to deciding when its next advertising campaign should be launched.

Welfare: Payments from 1.10.85. 387/1(70)

E.A.

5. The Committee, with reference to its Minute No. 5 of 6th August, 1985, noted a Memorandum, dated 23rd September, 1985, prepared by the Economic Adviser summarising the proposals which had been adopted by the Connétables, the Working Party on Need and the Finance and Economics Committee in respect of the payment of welfare benefit, following various recommendations made by the Committee as a result of its consideration of whether the underprivileged in the Island were getting a fair deal. The Committee also noted a letter, dated 7th August, 1985, addressed by the President to the Chairman of the Working Party on Need, together with the Report of the Finance and Economics Committee setting out the revised scale of welfare benefit from 1st October, 1985, which had been presented to the States on 24th September, 1985.

The Committee, in this connexion, also received copies of letters, dated 24th September, 1985, addressed by the President to the President of the Housing Committee, the Director of Education and Senator J.W. Ellis, in his capacity as President of the Jersey Concern and Action Group set up to help the underpriviledged, expressing appreciation for the co-operation he had received during the course of the Committee's investigations and asking that if any specific cases arose where people in need required further assistance, that they should be referred to the appropriate authority.

The Committee agreed that there should be more exchange of information between Departments, which it hoped would now improve.

The Committee noted that Senator R.J. Shenton proposed to lodge "au Greffe" a Proposition the purpose of which would be to ensure that the Connétables discretion in the payment of welfare benefit could only increase the rate payable. The Committee further noted that about payment of welfare, on the grounds of the Connétables discretion, was to appeal. The Committee, in view of the foregoing, decided to suggest to the Connétables that initially only a small run of the revised welfare booklet should be printed. The Economic Adviser was requested to take the appropriate action.

(8th Mtg.)

Draft
Protection of
Employment
Opportunities
(Jersey)
Law, 198.
851(1)

6. The Committee, with reference to its Minute No. 9 of 29th January, 1985, and with in attendance, discussed with Mr. V.A. Tomes, H.M. Attorney General his letter dated 20th August, 1985, concerning the draft Protection of Employment Opportunities (Jersey) Law, 198. and the proposed re-consideration of Articles 2, 3, 5 and 7 which had been referred back to the Defence Committee, together with the observations of the President thereon.

The Committee decided as follows -

A.G. L.D.

Article 2 To be amended to read "This Law applies to the taking of prescribed employment which is carried out in the Island."

Article 3

The classes of persons exempted from the possibility of work permit control should include persons occupying property under Regulation 1(1)(a) - (h) of the Housing (General Provisions) (Jersey) Regulations, 1970, in addition to the spouse of a person who fell within paragraph (a), (b) or (c) which it had been decided previously should also be exempted.

The Home Office wished employment by the BBC, IBA, British Airways and Trinity House Lighthouse Service to be exempted under this Article. The Attorney General did not propose to pursue a case for either British Airways or Trinity House. He had asked the Home Office to reconsider its request that British Airways be exempted in view of the forthcoming privatisation of that company. With regard to Trinity House, there had never been any employees in Jersey and from investigations undertaken by the Attorney General this was less likely to be the case in the future than in the past. However both the BBC and IBA presently had a statutory duty to provide a public broadcasting service in Jersey.

The Committee decided that professional and technical staff of both the BBC and IBA should be exempted under subordinate legislation. The Attorney General stated that he would inform the Home Office of the Committee's decision.

Article 5 The Committee decided to revert to the original draft of this Article and to omit Article 5(2)(b).

The Committee thanked Mr. Tomes and for their assistance and noted that the aforementioned Articles would now be re-drafted.

The Committee then discussed which Committee should be responsible for the administration of the Law. The Committee asked that Papers prepared previously by both the Chief Immigration Officer and the Controller of Social Security should be made available to it and that, in the New Year, those Officers should be asked to update their views.

169 (8th Mtg.) 30.9.85

The Committee agreed that it should work towards the revised draft of the aforcited Articles being presented to the States during the present Session, with a view to a debate being held early in the New Year.

The Committee further agreed that when the draft had been prepared it would wish to discuss it with the President and the Vice-President of the Defence Committee.

Policy Report: Immigration. 387/4(-) E.A. T.O.S.

S.F.E.C.

I.D.C.(2)

7. The Committee recalled the In-Committee Debate on 17th September, 1985, on its Policy Report on Immigration and, with the exception of the building industry, decided to await the Note of the Discussion before deciding what action should be taken.

With regard to work in the building industry, the Committee decided to recommend to both the Finance and Economics Committee and the Island Development Committee that a procedure should be adopted whereby each Committee was aware at an early stage of applications submitted to either Committee for large developments.

The Economic Adviser informed the Committee that there was now coordination between the Departments concerned.

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### (9th Meeting)

### 4th November, 1985.

All Members were present with the exception of the Vice-President, Senator P.F. Horsfall, Senator J.S. Rothwell, the Connétable of St. John, and Deputies F.H. Morel and H.A. Vandervliet, from whom apologies were received.

In attendance -



1. The Minutes of the Meeting held on 30th September, 1985, having been previously circulated, were taken as read and were confirmed.

Social
Security
Committee:
Survey of
those
Unemployed
and
registered at
Job
Centre on
30.6.85.
58/17/1(15)
E.A.
S.S.C.(2)

Ed.C.(2)

2. The Committee, with reference to its Act No. 2 of 30th September, 1985, discussed with Deputy Leonard Norman, Vice-President of the Social Security Committee, together with Mr. J.H. Lees. Controller, and Deputy P.G. Mourant, President of the Education Committee, together with Mr. J.S. Rodhouse, Director of Education, the Survey of those unemployed and registered at the Job Centre on 30th June, 1985, and a Commentary prepared by the Social Security Committee, which that Committee proposed to present to the States on 12th November, 1985.

The Committee noted particularly that the largest proportion of the unemployed were in the 21-25 age group (22.52 per cent) closely followed by those in the 18-20 age sector who accounted for 20.61 per cent. These two groups showed an increase of over 50 per cent when compared with the figures shown in the previous Survey undertaken in 1982.

The Social Security Committee, in paragraph 3.2 of its Commentary stated that "Should this trend be allowed to continue unabated then the present level of summer unemployment in Jersey of, say 200+, would gradually increase to 800 or more, for no other reason than that these same people will have become older and have been added to similar younger age groups and will thus reflect in the various upper age groups over the years". The Committee heard from the Director of Education that the high number in the 18 - 25 age group was a product of the high birth rate in the late 1960's and that the peak had now passed, therefore, the numbers in that age group was declining. Also this year the number of unemployed school leavers registered at the Careers office was substantially lower than previous years. The Economic Adviser pointed out that June 1982 was a low point for unemployment and if the figures were compared with 1981 or 1983, then there would be little difference with those of 1985. He advised that whether the number of 200 would increase depended on whether the

present 18 - 25 year olds would continue to be unemployed, and this in turn, could depend on their attitudes to work, which might change as they got older and took on family responsibilities. The Economic Adviser was not at all sure that the statement "that the present base level of summer unemployment .... will increase to 800 or more" could be supported by facts.

The Committee concurred with the views expressed and requested the Social Security Committee to generalise that paragraph and remove the reference to the figure of 800.

With regard to paragraph 3.4, the Director of Education was concerned by the statement that "The Committee would suggest that much greater efforts should be made to educate Jersey children in the work ethic ..." as this implied that the responsibility was solely on the schools. He believed that school was one place where these young people were expected to abide by work ethics. The Committee agreed that it should be made clear that this responsibility should be shared by both parents and schools and requested the Director of Education to draft a new paragraph for consideration by the Social Security Committee.

The Committee agreed that when the Public Health Committee had published its Report on Alcoholism it might be appropriate for discussions to be held with various interested parties.

The Director of Education referred to paragraph 17a - Parish Welfare, and asked whether it would be impossible in Jersey to link the payment of Parish Welfare to some form of community service. The Economic Adviser pointed out that with the larger Parishes, particularly St. Helier, one of the problems could be providing supervision for the unemployed in respect of the work available.

The Committee then discussed the conclusions of the Social Security Committee set out in paragraph 18. The Social Security Committee had stated that "Expressed as a percentage of our working population of, say, 42,000 Jersey's base level unemployment of 262 (as at 30th June, 1985) is incredibly low (0.62 per cent) and does not indicate a major problem. This situation has only been achieved by a constant awareness of what could happen in the Island if the Social Security Committee had not energetically pursued a very strong placing policy for local people." The Committee acknowledged the work undertaken by the Social Security Committee, but decided to suggest to that Committee that the words "the Committee" in its statement might be appropriately substituted by the words "the States", to embrace the contribution of the Education, Public Works and Policy Advisory Committees.

Also, in paragraph 18.4 the Committee decided to suggest to the Social Security Committee that the words "in the schools" in the 4th line, should be replaced by the words "by society".

With regard to future action, the Controller suggested that the purpose of the Winter Work Scheme needed to be re-examined and stated that the Social Security Committee believed that it should be regarded as a rehabilitation scheme.

The Director of Education stated that the approach to the over 18 year olds who were unemployed should parallel that for school leavers and involve the provision of work expertise. The Job Opportunities Scheme had proved to be very successful, and it was necessary to build up a relationship between employer and employee. He pointed out that this year there were only 30 unemployed school leavers, compared with 100 a year ago.

Deputy Filleul, in his capacity as President of the Public Works Committee, referred to the possibility of using the unemployed year round on repairing and re-instating granite walls along the road ways. On this and other possibilities for finding work for the unemployed, the Committee agreed that discussions should be held with the Connétables, particularly the Connétables of St. Helier and Grouville, and the Public Works and Education Committees. The Committee also concurred with the suggestion of Deputy Le Brocq that Mr. R.H. Liron, Jersey Official of the Transport and General Workers' Union should be involved at discussions at an early stage if there were to be changes to existing schemes.

The President undertook to speak to both the Connétables of St. Helier and Grouville, possibly before the States on 5th November, and would then arrange a meeting with the respective Committees and their officers.

The President referred to the youth unemployment situation and to the details previously supplied by the Social Security Committee and proposed that the Controller should provide the names of the young persons concerned to the Director of Education, who would then arrange for the Education Committee members responsible for individual schools to talk to their Headmasters, with a view, possibly, to the Old Boys' Associations of those schools being asked to assist these individuals in finding work.

Social Security Committee: Unemployment Statistics, September, 1985, 58/17/1(13) E.A. S.S.C.(2) 3. The Committee received a Commentary, dated 8th October, 1985, prepared by the Economic Adviser, on the unemployment statistics compiled by the Social Security Committee for September, 1985, together with statistical graphs and summaries showing unemployment trends over the last five years. The Committee noted that the total number of unemployed persons had risen from 335 in August to 361 in September, an increase of 26, of whom 9 were men and 17 women. In September, 1984, total unemployed numbered 375.

The Committee also noted that the unemployment statistics for October, 1985, showed a seasonal increase, and totalled 397. an increase of 36 over September, 1985, but 77 fewer than at the end of October last year. The position was, therefore, being held and was fairly stable.

Public Sector Staffing: 387/4(-) E.A. Est.C.(2) 4. The Committee, with reference to its Minute No. 6 of 13th May, 1985, recalled that it had requested clarification from the Establishment Committee as to whether temporary employees should be included with established posts when identifying changes in public service manpower.

The Committee received a Paper, dated 3rd September, 1985, prepared at the States' Personnel Department and was informed by Deputy Sir Martin Le Quesne, in his capacity as President of the Establishment Committee, that the next Manpower Report, to be presented to the States in the near future, would include an additional column identifying "Average Temporary/Seasonal" staff, and thereafter it was proposed to identify these staff separately in two columns.

The Committee expressed the hope that the Establishment Committee would be more stringent on the appointment of temporary staff, but Deputy Sir Martin Le Quesne explained that at the present time, with the exception possibly of civil servants, Committees did not need the prior approval of the Establishment Committee for the appointment of temporary staff. The Committee decided to suggest to the Establishment Committee that, as it believed that the States wanted proper control of public service manpower to be exercised, it should seek to obtain the authority required.

Deputy Filleul suggested that the President of the Establishment Committee might consider arranging a meeting of Presidents and Chief Officers to discuss this matter.

Policy Report: Immigration. 387/4(-) E.A. 5. The Committee, with reference to its Minute No. 7 of 30th September, 1985, received the Notes of the discussion by a Committee of the Whole House on the Review of Current Immigration Policies (P83/85) held on 17th September, 1985.

The Committee noted that the Finance and Economics Committee, in connexion with the Regulation of Undertakings and development (Jersey) Law, 1973. as amended, had already decided to change the emphasis from granting licences to local residents freely to a policy of considering applications by local residents to commence or expand businesses more favourably than applications from non-residents, but not without having due regard to the best economic interests of the Island. The Finance and Economics Committee proposed to differentiate between applications by persons with full residential qualifications and/or established undertakings in the Island, and those who were qualified for housing but who had only a tenuous hold on the Island.

Concern was expressed about the acquisition of companies by share transfer, over which the Law did not have control at the present time, and the Economic Adviser was requested to investigate this aspect and to report back.

Deputy Sir Martin Le Quesne suggested that the Finance and Economics Committee, if it were changing its policy, might consider issuing a statement advising of the policy now to be adopted.

The Committee then discussed the suggestion that a mini-census might be undertaken on a more frequent basis. The Economic Adviser stated that it was proposed to relate the results of both the 1981 and 1986 Census to social security data to see if there were any links that would allow that data to be used in the inter censal period to establish population trends.

The Committee agreed that it should inform the Etat Civil Committee that it believed that there should be a full Census every six years with a mini census during the third year.

The Committee agreed that the Note of the Discussion was an outstandingly good summary and asked that its congratulations be conveyed to

Etat Civil Committee: Census frequency. 79/2(2) E.A. E.C.C.(2) 6. The Committee decided to inform the Etat Civil Committee, following the sentiments expressed during the debate in a Committee of the Whole House on the Review of Immigration Policy, that it believed that there should be a full Census undertaken every six years with a mini Census undertaken during the third year, which would be of assistance as a guide to the movement of population.

The Committee decided to request the Etat Civil Committee for its views thereon.

States' Trading Activities. Investigation. 387/1(71) E.A.

7. The Committee recalled that the States on 5th November, 1985, were to consider a Proposition (P.89/85) in which Senator R.J. Shenton asked the States to request the Policy Advisory Committee to examine and report to the States on all aspects of the present States' control over commercially orientated public trading activities, i.e. Postal, Telececommunications, the Harbours and the Airport, and the advantages, and disadvantages of introducing alternative systems.

The Committee, in this connexion, received a Paper, dated 1st November, 1985, prepared by the Economic Adviser, which gave information as a background for the Committee when considering how to respond to the States request.

The President informed the Committee that he had already stated that the Committee would be prepared to accept the Proposition and that if it were adopted, he would then write to the Presidents of the trading areas mentioned in the Proposition and to the President of the Finance and Economics Committee, seeking their views on any possible changes, in order that the replies could then be considered. He also proposed to invite Members of the States, during the debate on the Proposition, to submit their views to the Committee.

Deputy Sir Martin Le Quesne suggested that rather than the Committee considering the Proposition, it might be appropriate to engage the services of an independent economist. The Committee agreed that this suggestion could be considered if the Proposition were adopted.

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