

Our Hospital Citizens' Panel

Selection methodology

1. Background

- 1.1. The Chief Minister's report to the States Assembly¹ on 3 May 2019 set out that a Citizens' Panel would be used to contribute to the process of engagement and decision making on the new hospital.
- 1.2. The Our Hospital Political Oversight Group subsequently discussed arrangements for the Panel, and a public appeal for panel members was launched in November 2019.
- 1.3. Based on advice from Scrutiny and Statistics Jersey, this report suggests an approach to randomly identify Citizens' Panel members from the responses received.
- 1.4. The selection criteria and methodology set out in the report were approved by the independent Selection Panel Chairman, Francis Le Gresley, before the first stage selection process was undertaken.
- 1.5. The remit of the Our Hospital panel and the design and delivery of panel discussions will be supported by independent experts in citizen deliberation.

¹<https://www.gov.je/SiteCollectionDocuments/Government%20and%20administration/20190503%20Chief%20Minister%27s%20Report%20to%20States%20Assembly%20on%20New%20Hospital.pdf>

2. Recruitment campaign

- 2.1. A campaign to recruit an impartial and representative group of Islanders for the Panel was launched on 11 November and ran until 29 November. Applications could be made online or in writing, with forms available from Parish and Government offices.
- 2.2. The campaign was featured in mainstream media consistently over this period. A social media campaign was also put in place, which reached 43,026 people.
- 2.3. The campaign materials included:
 - published terms of reference that set out the Panel's role, to make sure that the views of Islanders are taken into account by the project when it looks at where the new hospital might be built
 - the expectation that the Panel would meet four or five times over a six to eight-week period, with the potential to be asked to reconvene to provide further feedback as the project progresses
 - confirmation that any applicant involved in any related campaign group or that had previously taken a public position about this project, or the previous Future Hospital project, would not be considered for the Panel, but would be invited, along with the public, to make submissions to the Panel.
- 2.4. 154 applications to join the Citizens' Panel were received.

3. Selection criteria

- 3.1. The selection methodology set out below are intended to meet the following criteria:
 - A. Panel participants are chosen anonymously
 - B. The panel is logistically manageable, while being broadly representative of age, gender, ethnicity, and rural/urban residency across Jersey
 - C. The risk of prior-bias on the issues presented to the Panel is mitigated
 - D. Consideration is given to data protection, safeguarding and any other relevant governance issues.
- 3.2. In order to meet criteria B, based on demographic information drawn from Census 2011², a 17-18 person Panel is proposed, with membership by age as set out in Table 1 below.

² <https://www.gov.je/Government/Census/Census2011/Pages/2011CensusResults.aspx>

Table 1 – Citizens’ Panel membership by age

Age	Population	Percentage of total population	Recommended number of panel members
15-24	11,439	12%	2-3
25-44	29,529	30%	6
45-65	27,247	28%	6
65+	14,473	15%	3

3.3. Of these members:

- 50% should be women and 50% men
- Six should be drawn from St Helier and the rest from other Parishes
- One should identify as being of Portuguese origin and, ideally, one should identify as being of Polish origin.

4. Selection methodology

Stage 1 - First sift

4.1. An anonymised list of all responses received will be shared with the Selection Panel Chair.

4.2. The Panel Chair will be invited to review the information provided and identify any applicants for whom, in their view, the following apply:

- the applicant has an unspent criminal conviction
- the application displays a likely conflict of interest, defined as:
 - being a sitting politician
 - being a journalist
 - being an employee of Health and Community Services
 - is currently involved in a formal dispute, grievance or other material process with Health and Community Services
 - has a current or potential future financial interest in the Our Hospital programme
 - was directly involved in the (previous) Future Hospital project
- the applicant has a stated preferred site for the hospital, or has taken a prior public position on other issues materially significant to the development of Our Hospital or any of the previous hospital projects in Jersey

4.3. The remaining applicants (still anonymised) will form the initial long-list.

Stage 2 – Representative panel

- 4.4. The first phase recruitment campaign collected minimal personal data.
- 4.5. In Stage 2, in order to ensure the panel is representative, in line with the proposal in Section 3, each applicant on the initial longlist will be asked to confirm their:
 - age band
 - gender
 - the ethnic group that they consider themselves to belong to,
- 4.6. At this stage, should any categories outlined at paragraph 3.3 be under represented, or not represented at all, in the initial longlist a further targeted recruitment campaign will be undertaken.
- 4.7. Any additional applicants at this stage will be subject, on an anonymised basis, to the same Stage 1 selection as initial applicants and merged with the initial longlist to create a final longlist.
- 4.8. Once a sufficiently broad longlist of applicants is identified, the process will move to Stage 3.

Stage 3 – Randomised selection

- 4.9. Anonymous applications will be allocated a category based on their demographic information.
- 4.10. Applications will be randomised and sufficient selections from each criteria will be made in order to establish a panel as described in Section 3.
- 4.11. Panel members will be asked to confirm their membership. Should any decline at this stage, a further anonymous selection will be made from the randomised sample.
- 4.12. The selection process will then be complete.