

## Draft Island Plan 2022-25 Thematic webinar: general development

12 May 2021



### Introduction



## House rules

### Before we start



- You must have your camera turned <u>off</u> and be on <u>mute</u>
- Raise your hand or use the chat to ask a question
- This webinar will be recorded
- Respect other participants thoughts and opinions
- If you have specific issues you would like to discuss in more detail, you can book a 1-2-1 session after the event



### Webinar covers...





### Webinar covers...





## The draft bridging Island Plan Consultation is live

The 12-week public consultation is open until 12 July.

Island Plan consultation 🔶



### **Consultation portal:** https://haveyoursay.gov.je/consult/islandplan/

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Draft bridging Island Plan consultation

Give us your views on the draft Plan

Submit your comments >









### Consultation events schedule – May/June

Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
3 May Bank Holiday	4 Webinar: Housing (12:30-14:00)	5 Webinar: Economy (12:30-14:00)	6	7 Planner surgery: Housing / Economy	8	9 Liberation Day
10	11	12	13	14	15	16
Webinar: Historic environment (12:30- 14:00)		Webinar: General development (12:30- 14:00)		Planner surgery: Historic environment /		
	Roadshow: St Helier Town Hall (15:00-19:00)	Roadshow: St Peter's Parish Hall (16:00-19:00)	Roadshow: St Clements's Parish Hall (16:00-19:00)	General development	Roadshow: St Brelade's Parish Hall (10:00-13:00)	
17 Webinar: Transport and travel (12:30- 14:00)	18	19 Webinar: Natural environment (12:30- 14:00)	20	21 Planner surgery: Transport / Natural environment	22	23
	Roadshow: St Saviour Parish Hall (16:00-19:00)	Roadshow: St John's Parish Hall (16:00-19:00)	Roadshow: St Lawrence Community Centre (16:00-19:00)		Roadshow: St Martin's Parish Hall (10:00-13:00)	
24	25	26	27	28	29	30
Webinar: Community infrastructure (12:30- 14:00)		Webinar: Minerals, waste and water (12:30-14:00)		Planner surgery: Community infrastructure / Minerals, waste and		
	Roadshow: St Ouen's Parish Hall (16:00-19:00)	Roadshow: St Mary's Parish Hall (16:00-19:00)	Roadshow: Grouville Parish Hall (16:00-19:00)	water	Roadshow: Trinity Parish Hall (10:00- 13:00)	
31 May Bank Holiday	June 1 Webinar: Minimising waste, environmental risk, utilities and strategic infrastructure (12:30- 14:00)	2 Webinar: Managing emissions (12:30- 14:00)	3	4 Planner surgery: Minimising waste, environmental risk, utilities and strategic infrastructure / Managing emissions	5	6



### Webinar covers...





# What forms the draft bridging Island Plan?

- 1. Draft bridging Island Plan
- 2. Proposals map
  - a) Proposals map Part A planning zones
  - b) Proposals map Part B flood risk
  - c) Inset map Part A planning zones
  - d) Inset map Part B flood risk











### Structure and content

- Thematic chapters in four volumes (right)
- 96 policies, down reduced from around 150
- Policies contain:
  - pre-amble (justification) and
  - Policies: blue box
  - Proposals: green box

```
Volume one – introduction and strategic proposals
  Introduction and context
  Strategic proposals
Volume two – strategic framework
  Strategic policies
  Places
Volume three – managing development
  General development
  Natural environment
  Historic environment
  Economy
  Housing
  Managing emissions
  Community infrastructure
  Travel and transport
  Minimising waste and environmental risk
  Utilities and strategic infrastructure
  Minerals extraction and solid waste disposal
Volume four – performance and delivery
  Delivery, monitoring and review
```





- Need to have regard to the plan as a whole
- Policies and proposals should not be viewed in isolation



### Evidence base - all at www.gov.je/islandplan

### Published in advance

- Strategic issues and options consultation and response
- In-committee debate report and response
- Island Plan Review: preferred strategy
- Objective assessment of housing need
- Integrated landscape and seascape character appraisal
- Coastal National Park boundary review
- Landscape sensitivity assessment
- St Helier urban character assessment
- St Helier public realm and movement strategy
- St Helier open space audit
- St Brelade character assessment
- Historic environment review
- Infrastructure capacity study
- Employment land study

#### Published with the draft Island Plan

- Minerals, waste and water study
- Strategic flood risk assessment
- Housing land availability and assessment of sites
- Protected and open spaces: assessment of sites
- Employment land: assessment of sites
- Community facilities and open space: assessment of sites
- Children's Rights Impact Assessment
- Viability Appraisal
- Sustainability Appraisal (due soon)

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Volume one – introduction and strategic proposals Introduction and context Strategic proposals Volume two – strategic framework Strategic policies Places Volume three – managing development General development Natural environment Historic environment Economy Housing Managing emissions Community infrastructure Travel and transport Minimising waste and environmental risk Utilities and strategic infrastructure Minerals extraction and solid waste disposal Volume four – performance and delivery Delivery, monitoring and review



### General development



### **Strategic policies**

General development [1] Managing impact and processes

General development [2] Design and art

### **Policy overview**



- Each is marked in one of three columns, as either:
  - an existing policy, that is essentially unchanged
  - **A** an existing policy, that has been changed in some way
- Where a policy has been changed (▲) or is new (֎) the final column gives a short description of the change and / or flags up issues.
- Where a policy is essentially unchanged (
  ) the wording of the policy and the associated preamble will have changed – as all policies have been updated – but the intent and impact is essentially unchanged



### General development



### **Strategic policies**

General development [1] Managing impact and processes

General development [2] Design and art

### Strategic policies



#	Policy		8	Issues and / or nature of changes
SP1	Responding to climate change			Frames Island Plan in context of the Climate Emergency
SP2	Spatial strategy			Settlement hierarchy
SP3	Placemaking			Strengthens focus on liveability in the built environment
SP4	Protecting and promoting island identity			Respond to emergent Island Identity Policy Development Board report
SP5	Protecting and improving the natural environment			Greater emphasis on biodiversity crisis
SP6	Sustainable island economy			Updated for current context
SP7	Planning for community needs			Strengthens focus on liveability in communities

- Strategic policies frame the whole Island Plan
- All development must have regard to strategic policies

### General development



### **Strategic policies**

General development [1] Managing impact and processes

General development [2] Design and art

### **General Development**



#	Policy		8	Issues and / or nature of changes
GD1	Managing the health and wellbeing impact of new development			
GD2	Community participation in large- scale development proposals			Community participation (based on SW St Helier guidance)
GD3	Planning obligation agreements			
GD4	Enabling or linked development			Policy scope broadened
GD5	Demolition and replacement of buildings			Reflects embodied energy in existing buildings in light of climate emergency
GD6	Design quality			
GD7	Tall buildings			Retains controls, but clearer; more enabling and guiding
GD8	Green backdrop zone			Strengthened
GD9	Skyline, views and vistas			
GD10	Percent for Art			Strengthened

Proposals         Various         Range of practice notes and SPG to support development
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# Policy GD1: Managing the health and wellbeing impact of new development

- Development should have regard to health, wellbeing and amenity impacts
- Should not unreasonably harm
  - amenities of neighbouring uses and occupants
    - overbearing
    - privacy
    - sunlight and daylight
    - Emissions
  - in the case of contaminated land, satisfactory investigation required
- Should have regard to any relevant guidance



## Policy GD2: Community participation

- Community participation required prior to submission of a planning application:
  - residential development of ten or more homes
  - non-residential floorspace of 400 sqm or more
- Community participation statement to be submitted with an application
  - how, who, where and what
  - how feedback has been taken into account

• Proposal – Guidance for community participation

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### Policy GD3: Developer contributions and obligations

- Planning obligation agreements (POAs) will be entered into where:
  - necessary to make development acceptable in planning terms
  - directly related to the development; and
  - fairly and reasonably related in scale and kind, to the development
- Set out basis for use
  - use and occupation of development
  - delivery of infrastructure or services
  - restoration of land or other specific activity takes place at a specified time
- Proposal planning obligation agreement guidance



### Policy GD4: Enabling or linked development

- Associated development which is necessary to support the delivery of principal development
- Need to generate long-term island benefits
- Only supported for following types of situations
  - relocation of an existing use to deliver a new use
  - proportionate amount of development required to make a beneficial scheme viable
  - development necessary to mitigate or manage the impact of other beneficial development
  - development that is necessary to deliver critical infrastructure
- Evidence of consideration of alternatives and assessment of benefit/harm



# Policy GD5: Demolition and replacement of buildings

- Re-use of existing buildings supported
  - minimises waste
  - makes best use of embodied carbon
  - reduces building obsolescence
- Demolition and replacement of buildings, or part of a building, only supported where it is demonstrated that:
  - it is not appropriate, in terms of sustainability and/or economic viability, to repair or refurbish
  - the proposed replacement represents a more sustainable use of land
    - density of development
    - overall carbon impact
    - waste generation
    - use and performance of materials

### General development



### **Strategic policies**

General development [1] Managing impact and processes

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### **General Development**



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## Policy GD6: Design quality

- High quality of design that protects and contributes positively to distinctiveness of built environment
- Should accord with the principles of good design
  - relationship with context layout, scale, form and height, materials, colours, finishes
  - impact on neighbouring uses
  - integration, through access, with priority to active travel
  - design out crime
  - protect and enhance green infrastructure
  - use and operation of the development
  - sustainable use of resources

Proposal – Design statements and statements of sustainability

## Policy GD7: Tall buildings



### Definition

- two or more storeys above prevailing contextual height
- over 18 metres (four-six storeys)
- Proposals only supported where
  - well-located and relates well to context
    - in Town, this will be considered and assessed relative to guidance
  - impact on long views and local context
  - high standard of architecture and materials
  - positive contribution and ground floor and public realm
  - environmental considerations wind, overshadowing, glare
  - considerations of **permeability** and movement: site and area
  - justification in design statement
- Development over eight storeys
  - in Town requires exceptional justification
  - not supported outside of Town



### Evidence base: St Helier urban character appraisal





### Policy GD7: Tall buildings

Character Area	Height guidance
CA1 Elizabeth Castle/First Tower	<ul><li>Single storey above sea walls</li><li>Keep below building outlines as seen from shore</li></ul>
CA2 La Collette	<ul> <li>Single storey, allowance for incidental plant and machinery up to 2 storeys</li> </ul>
CA3 Havre des Pas	<ul> <li>West of Howard Davis Park, between 2 to 3.5 storeys or eaves not more than 1m above or below neighbour</li> <li>East of Howard Davis Park, up to 4.5 or 5 storeys where the context permits</li> <li>The redevelopment of existing 15 storey buildings permitted at Le Marais</li> </ul>
CA4 Fort Regent	<ul> <li>Between two to four storeys on the west flank</li> <li>Up to three storeys on the east flank</li> <li>Silhouette not to project above line of natural landform or the historic fort structure when seen from harbour</li> </ul>
CA5 Old Harbours	<ul> <li>Up to three storeys</li> <li>The redevelopment of existing 6 storey buildings permitted on the west side of the marina</li> </ul>
CA6 New Waterfront	Up to 8 storeys
CA7 The Parade/People's Park	Up to 3.5 storeys
CA8 Town Centre Core	• Up to 4.5 storeys (unless specified in a separate design brief)
CA9 Town Centre North	<ul> <li>Up to 4.5 storeys (unless specified in a separate design brief)</li> <li>Up to 5 storeys as accents, at corners or other landmark locations</li> </ul>
CA10 Town edges/slopes	<ul> <li>Up to 6 storeys (unless specified in a separate design brief)</li> <li>Building heights not permitted to be taller than 15m or 3 storeys on the ridgeline</li> </ul>



Table GD1: Building height guidance for Town (St Helier Urban Character Appraisal)



### Policy GD8: Green backdrop zone





## Policy GD8: Green backdrop zone

- Policy direction
  - protect undeveloped land
  - ensure any new development is appropriate to its setting, including impact on views and vistas
- Proposals for new detached buildings only supported where
  - it does not result in loss of green infrastructure; or
  - adversely affects landscape character
- Proposals for extension or replacement of buildings only supported where
  - it does not involve the loss of an undeveloped site;
  - does not unacceptably increase visual prominence
  - avoids the skyline and steepest slopes
  - appropriate in scale, design, materials
  - retains existing green infrastructure and includes provision of new
  - does not erode gaps between built-up areas



### Policy GD9: Skyline, views and vistas

- Proposals must protect or enhance:
  - skyline
  - strategic views
  - important vistas
  - setting of listed buildings and places
  - key landmarks
    - public interest test, in the case of harm
- New development can impact:
  - by obscuring, in part or in whole, an important view or vista;
  - by detracting from the quality of a landscape, seascape or townscape setting; or the setting of a landmark building, structure or landscape feature that comprises all or part of an important skyline, vista or view.

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### Policy GD9: Skyline, views and vistas

- pre-amble identifies perspectives of importance
- informed by
  - Jersey integrated landscape and seascape character assessment
  - St Helier urban character appraisal



### Policy GD9: Skyline, views and vistas

- within the Shoreline zone
- new buildings, infrastructure, structures or extensions only supported where they do not:
  - obstruct significant views
  - result in loss of open space which provide views to the shoreline and sea



### Policy GD10: Percent for art



- Contribution to public art required:
  - residential development of five or more homes
  - non-residential floorspace of 200 sqm or more
    - public art will be encouraged in smaller developments
  - approximately 1% of construction costs
- Public art contributions should be
  - appropriate to context
  - enhance the quality of the place
  - contribute to local distinctiveness and identity

Proposal – Percent for art supplementary planning guidance

### Webinar covers...







### How to engage

### Find out more

- attend a themed webinar
- come to a parish drop-in session
- review details online: <u>Core evidence base documents for the Island Plan</u> <u>Review 2021 bridging plan (gov.je)</u>

### Discuss

- planner surgery (30 minute 1:1 session)
- book through link: <u>Planner surgery bookings</u>

### Comment

 Consultation portal: <u>Draft bridging Island Plan consultation - Government</u> of Jersey - Citizen Space