

Draft Island Plan 2022-25
Thematic webinar: minerals, waste and utilities

26 May 2021



## Introduction

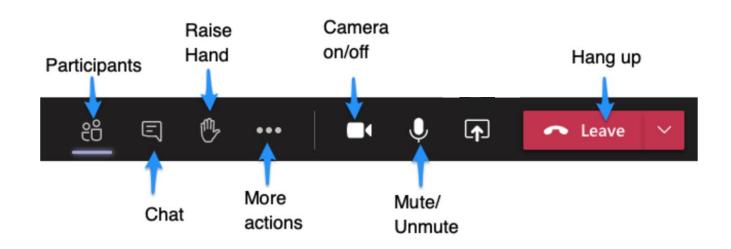


## House rules

## Before we start



- You must have your camera turned <u>off</u> and be on <u>mute</u>
- Raise your hand or use the chat to ask a question
- This webinar will be recorded
- Respect other participants thoughts and opinions
- If you have specific issues you would like to discuss in more detail, you can book a 1:1 session after the event



## Webinar covers...



**Consultation** 

Overview of the draft plan

Strategic context and policies

Minerals and solid waste

Utilities and strategic infrastructure

How to engage

## Webinar covers...



**Consultation** 

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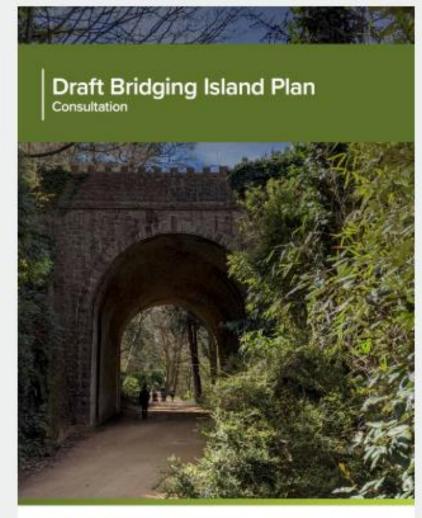
Utilities and strategic infrastructure

How to engage

# The draft bridging Island Plan Consultation is live

The 12-week public consultation is open until 12 July.

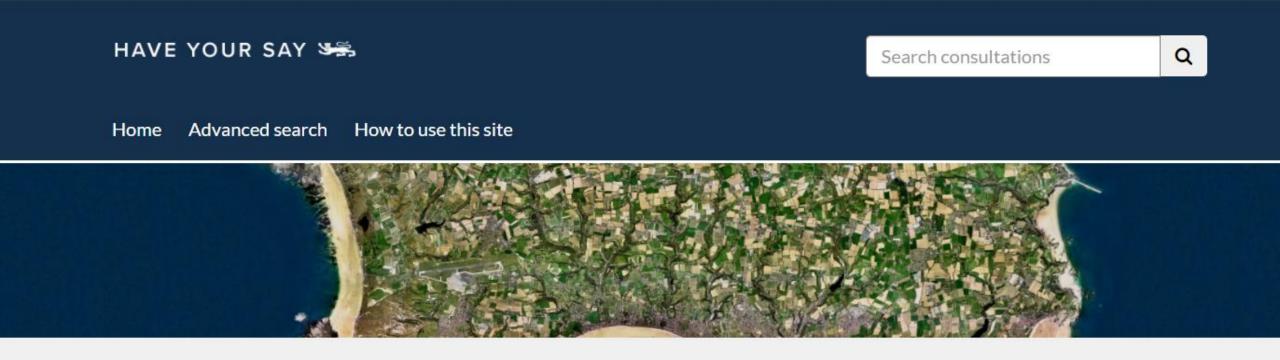
Island Plan consultation 🔷







## Consultation portal: https://haveyoursay.gov.je/consult/islandplan/



Draft bridging Island Plan consultation

Give us your views on the draft Plan

<u>Submit your comments</u> >

#### Updated programme: draft bridging Island Plan





#### **Stage 1:** Lodge, initial representations and Minister's response period

- > Appointed Planning Inspectors' announced
- Draft bridging Island Plan lodged au Greffe
- States Members' initial amendments period
- 12 week public consultation period
- Minister responds to initial representations



#### **Stage 2:** Examination in Public begins

- Inspectors' review draft
   bridging Island Plan, associated
   evidence and initial representations
- EiP timetable published and further representations period
- > EiP public hearings held



#### **Stage 3: Inspectors' report** published

- > Inspectors' report published
- Further States Members' amendments period
- Minister for the Environment presents amendments in light of consultation, EiP and States Members' amendments



#### **Stage 4:** States Assembly debate and approval

- States Assembly debate and adopt the bridging Island Plan
- Bridging Island Plan becomes new policy for planning decisions



Draft bridging Island Plan and evidence base published



12 week public consultation



Inspectors' consider draft bridging Island Plan, evidence and initial representations



Further representations period





Examination in Public hearings



Inspectors' report published



States debate





Approved Island Plan 2022 to 2025 published

Spring 2021

Summer 2021

Autumn 2021

• Early 2022

March 2022



## Consultation events schedule – May/June

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M.S.	

Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
3 May Bank Holiday	4 Webinar: Housing (12:30-14:00)	5 <b>Webinar:</b> Economy (12:30-14:00)	6	7 Planner surgery: Housing / Economy	8	9 Liberation Day
10	11	12	13	14	15	16
Webinar: Historic environment (12:30- 14:00)		Webinar: General development (12:30- 14:00)		Planner surgery: Historic environment /		
	Roadshow: St Helier Town Hall (15:00-19:00)	Roadshow: St Peter's Parish Hall (16:00-19:00)	Roadshow: St Clements's Parish Hall (16:00-19:00)	General development	Roadshow: St Brelade's Parish Hall (10:00-13:00)	
17 Webinar: Transport and travel (12:30- 14:00)	18	19 Webinar: Natural environment (12:30- 14:00)	20	Planner surgery: Transport / Natural environment	22	23
	Roadshow: St Saviour Parish Hall (16:00-19:00)	Roadshow: St John's Parish Hall (16:00-19:00)	Roadshow: St Lawrence Community Centre (16:00-19:00)		Roadshow: St Martin's Parish Hall (10:00-13:00)	
24	25	26	27	28	29	30
Webinar: Community infrastructure (12:30- 14:00)		Webinar: Minerals, waste and water (12:30-14:00)		Planner surgery: Community infrastructure / Minerals, waste and		
	Roadshow: St Ouen's Parish Hall (16:00-19:00)	Roadshow: St Mary's Parish Hall (16:00-19:00)	Roadshow: Grouville Parish Hall (16:00-19:00)	water	Roadshow: Trinity Parish Hall (10:00- 13:00)	
31 May Bank Holiday	June 1  Webinar:  Minimising waste, environmental risk, utilities and strategic infrastructure (12:30- 14:00)	Webinar: Managing emissions (12:30- 14:00)	3	Planner surgery: Minimising waste, environmental risk, utilities and strategic infrastructure / Managing emissions	5	6

## Webinar covers...



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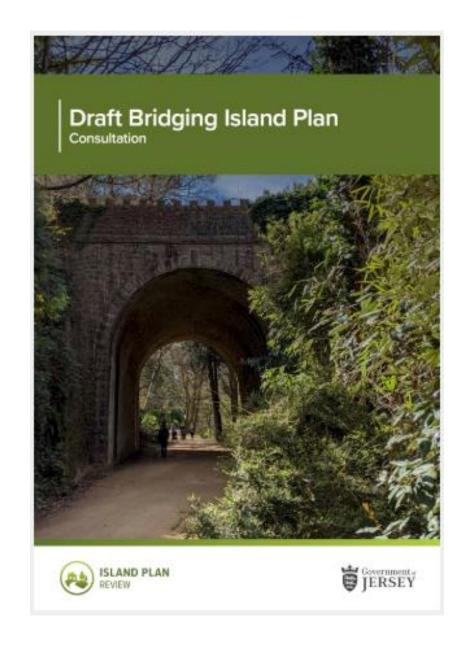
How to engage

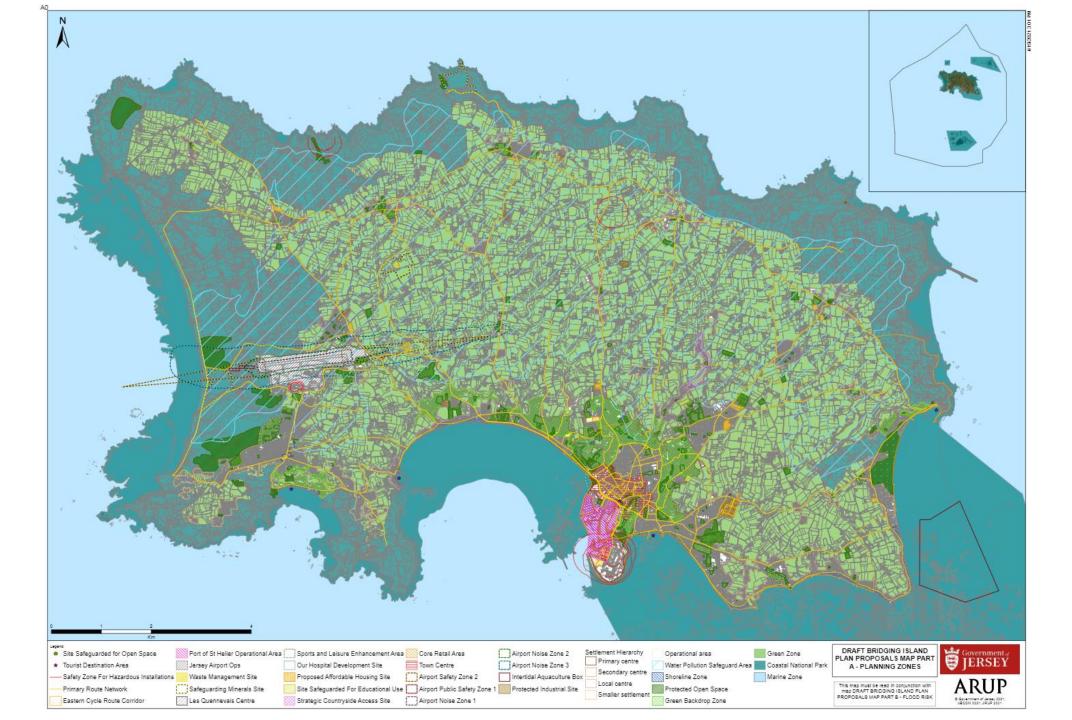
## What forms the draft bridging Island Plan?

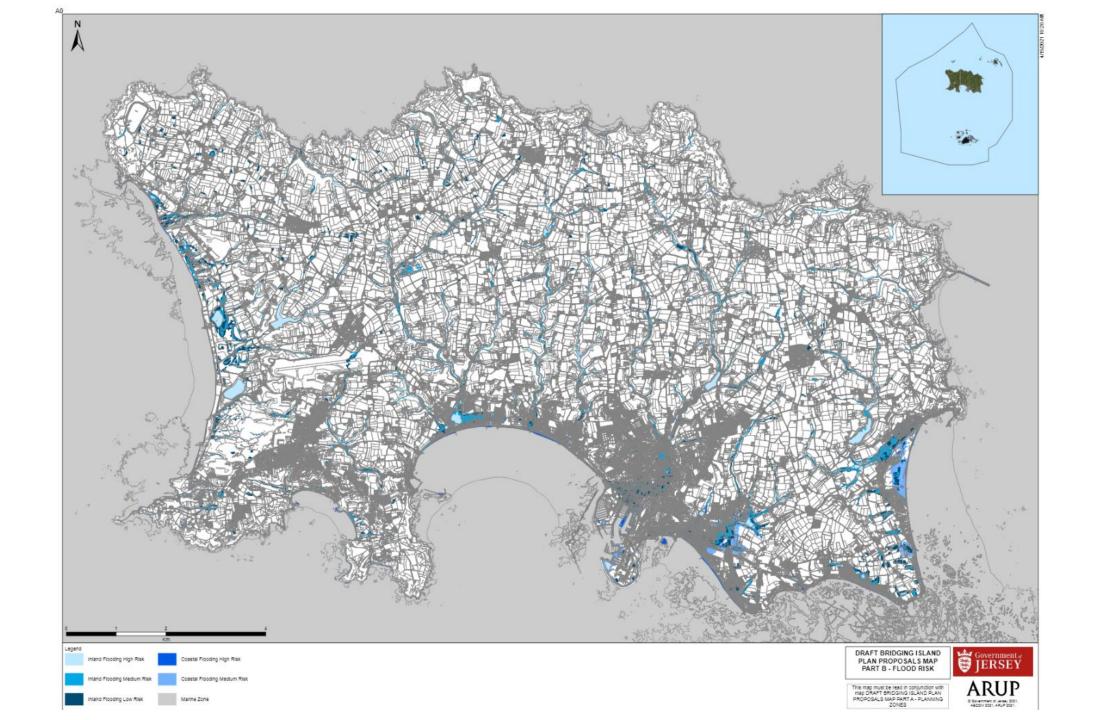
## 1. Draft bridging Island Plan

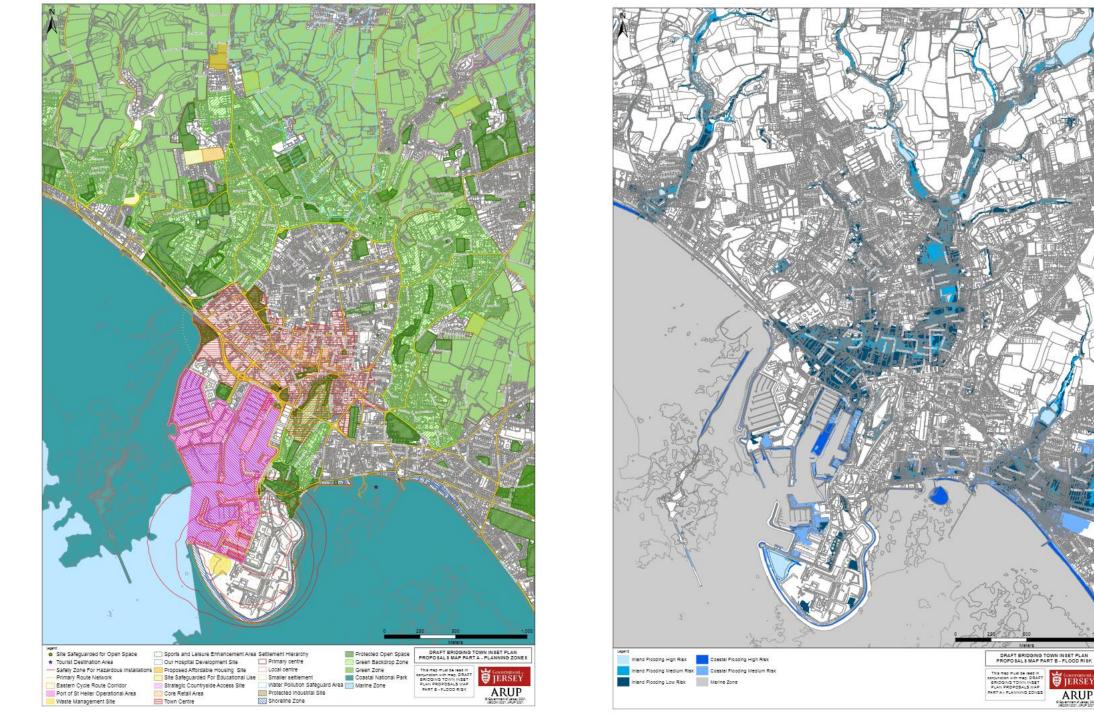
## 2. Proposals map

- a) Proposals map Part A planning zones
- b) Proposals map Part B flood risk
- c) Inset map Part A planning zones
- d) Inset map Part B flood risk









ARUP

### Structure and content

- Thematic chapters in four volumes (right)
- 96 policies, down reduced from around 150
- Policies contain:
  - pre-amble (justification) and
  - Policies: blue box
  - Proposals: green box

#### **Volume one** – introduction and strategic proposals

- Introduction and context
- Strategic proposals

#### Volume two – strategic framework

- Strategic policies
- Places

#### Volume three – managing development

- General development
- Natural environment
- Historic environment
- Economy
- Housing
- Managing emissions
- Community infrastructure
- Travel and transport
- Minimising waste and environmental risk
- Utilities and strategic infrastructure
- Minerals extraction and solid waste disposal

#### **Volume four** – performance and delivery

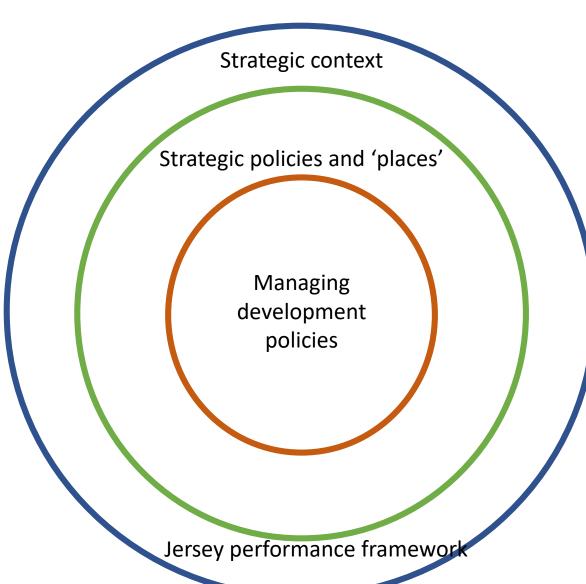
Delivery, monitoring and review



## Plan structure and what it means



- Need to have regard to the plan as a whole
- Policies and proposals should not be viewed in isolation



## Evidence base - all at www.gov.je/islandplan



#### Published in advance

- Strategic issues and options consultation and response
- In-committee debate report and response
- Island Plan Review: preferred strategy
- Objective assessment of housing need
- Integrated landscape and seascape character appraisal
- Coastal National Park boundary review
- Landscape sensitivity assessment
- St Helier urban character assessment
- St Helier public realm and movement strategy
- St Helier open space audit
- St Brelade character assessment
- Historic environment review
- Infrastructure capacity study
- Employment land study

#### Published with the draft Island Plan

- Minerals, waste and water study
- Strategic flood risk assessment
- Housing land availability and assessment of sites
- Protected and open spaces: assessment of sites
- Employment land: assessment of sites
- Community facilities and open space: assessment of sites
- Children's Rights Impact Assessment
- Viability Appraisal
- Sustainability Appraisal (due soon)

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#### Volume four – performance and delivery

Delivery, monitoring and review



## Minerals, waste and utilities



Strategic context and policies

Minerals and solid waste

Utilities and strategic infrastructure

## Minerals, waste and utilities



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## Policy overview



- All policies and proposals are listed
- Each is marked in one of three columns, as either:
  - an existing policy, that is essentially unchanged
  - ▲ an existing policy, that has been changed in some way
  - @ a new policy, that is not currently in the Island Plan
- Where a policy has been changed (▲) or is new (֎) the final column gives a short description of the change and / or flags up issues.
- Where a policy is essentially unchanged (■) the wording of the policy and the associated preamble will have changed – as all policies have been updated – but the intent and impact is essentially unchanged

## Strategic context: minerals, waste and water

- The Minerals, Waste and Water Study is presented in two parts:
  - 1. Sections 2-4: establishes the current baseline with regards to minerals, inert waste and potable water
  - 2.Sections 5-8: look forward to the future requirements for minerals, inert waste and potable water, and how they might be met in an integrated fashion
    - tested through scenarios
    - series of conclusions and recommendations

## Minerals, Waste and Water Study

December 2020





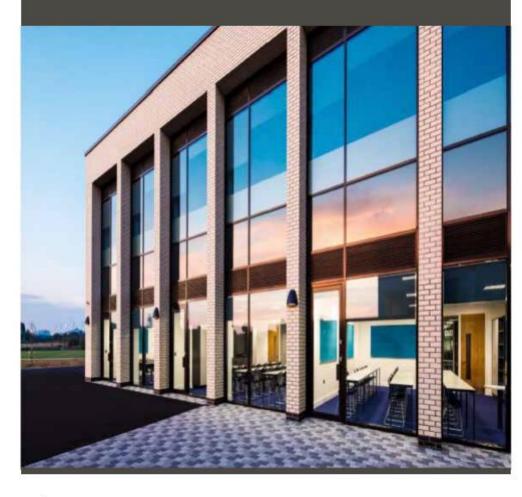


## Strategic context: infrastructure capacity study

- Infrastructure: large scale assets such as major roads and airports; to less tangible elements such as community services and open space.
- Scope of ICS
  - assesses existing infrastructure provision, its current capacity, and expected lifespan;
  - identifies planned/known enhancement of the capacity of existing or new infrastructure;
  - considers the impacts of relevant external drivers and mega trends, including technological developments, demand management etc.;
  - establishes, in the form of an Infrastructure Delivery Schedule, what infrastructure is required, when, and who will be responsible to deliver it.
- Focus on utilities and strategic infrastructure

## Infrastructure Capacity Study

December 2020







## Strategic policies



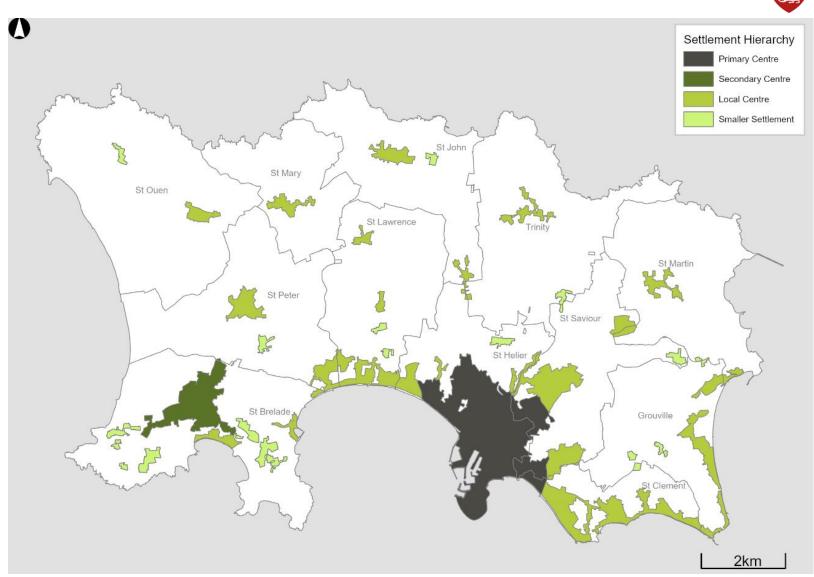
#	Policy		<b>@</b>	Issues and / or nature of changes
SP1	Responding to climate change			Frames Island Plan in context of the Climate Emergency
SP2	Spatial strategy			Settlement hierarchy
SP3	Placemaking			Strengthens focus on liveability in the built environment
SP4	Protecting and promoting island identity			Respond to emergent Island Identity Policy Development Board report
SP5	Protecting and improving the natural environment			Greater emphasis on biodiversity crisis
SP6	Sustainable island economy			Updated for current context
SP7	Planning for community needs			Strengthens focus on liveability in communities

- Strategic policies frame the whole Island Plan
- All development must have regard to strategic policies

## Strategic policy: SP2 - spatial strategy



- Places chapter describes different scale and nature of development in different places
  - seeks to meet most of the island's development needs from within the existing built-up area
  - acknowledge that some development has specific locational requirements, especially minerals and infrastructure, where it can be justified
  - PL5: Countryside, coast and marine environment



## Strategic policies



- SP6: Sustainable island economy
  - supports a sustainable, productive and diverse economy
  - supports development of associated infrastructure to support economic innovation, productivity and diversification

- SP7: Planning for community needs
  - support to meet community's short- and long-term needs

## Minerals, waste and utilities



Strategic context and policies

Minerals and solid waste

Utilities and strategic infrastructure

## Minerals extraction and solid waste disposal



#	Policy		<b>@</b>	Key issues
MW1	Provision of minerals			Updated to safeguard identified minerals extraction sites
MW2	Safeguarded waste sites			Updated to safeguard identified waste management sites
MW3	New, extended and existing waste management sites			Extension to La Gigoulande Quarry



- Primary aggregates
  - used in construction
  - crushed rock, sand and gravels
- Current evidence base: Jersey Minerals Strategy 2000-2020
  - 20 year land supply for minerals

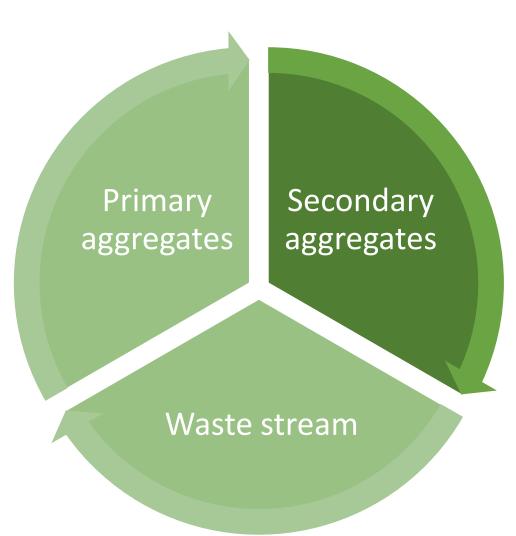
- Minerals, waste and water study
  - seeks to secure 10+ year supply
  - evidence base to inform policy options for draft Island Plan



 Minerals, waste and water study (2020)

- annual aggregate market
  - c. 500,000 tonnes
- recycled products account for c. 40%

an integrated approach





## Demand forecasting

- +800 population change per annum
- 540,00 tonnes (2031)

- +1,500 population change per annum
- 575,00 tonnes (2031)

Material type – or source	Low	Medium	High
Local crushed rock (48%) [Ronez and La Gigoulande quarries]	260,000	265,000	276,000
Local sand and gravel (12%) [Simon Sand and Gravel]	65,000	66,000	69,000
Local recycled aggregate products (39%) [Various local producers]	211,000	215,000	224,000
Imports [Included for completeness; estimated as +/-1% in 2020]	4,000	6,000	7,000
Total	540,000	552,000	575,000



Site / company	Recent average annual output	Basis of operation, permission etc.	Economically winnable reserves
Ronez Quarry	110,000t	Ref. 4/ 0 / 16, July 1965, (pre-dating	300,000t; < 3years
		current mineral planning framework)	
Granite <u>Products</u> ' La	125,000t	Permission P/2006/1273, activated in	900,000t; < 8 years
Gigoulande Quarry		2007	
Simon Sand and	55-60,000t	Permission P2003/1318 as revised by	165-180,000t; <3
Gravel		RC2018/0816 <sup>3</sup>	years

Table MW1: consented quarry sites and reserves (Integrated Minerals, Waste and Water Study)

## Minerals: scenario testing



- Tested a range of scenarios
  - internalise
    - optimise local primary aggregates supply sources
  - externalise
    - look to external sources of supply
  - integrate
    - integrated minerals and waste supply
- Assessment criteria
  - environmental
  - social
  - economic
  - topic-specific

## Policy MW1: provision of minerals



- Ronez Quarry
  - safeguard as a source of local supply of crushed rock
  - support principle of extension
    - extension to west (J31 and J32): current application
    - c. 2.4m tonnes
    - +14-20 years supply
  - subject to EIA and restoration plan



## Policy MW1: provision of minerals



- La Gigoulande Quarry
  - safeguard as a source of local supply of crushed rock
  - support principle of extension
    - Field MY966 (to south)
    - c. 4m tonnes
    - 30 years supply
  - subject to EIA and restoration plan



## Policy MW1: provision of minerals



- Simon Sand and Gravel
  - safeguard as a source of local supply of sand
    - expiry of current consent @ 2023
  - existing longstanding policy expectation that existing operation will cease: originally set at 2018; extended to 2023
  - some alternative sources of supply exist
    - recycled aggregate
    - some importation
  - landscape restoration dealt with under terms of existing planning consent



# MW2: safeguarded inert waste management or disposal sites



- identify and safeguard existing sites
  - waste management and disposal
    - La Collette
    - La Gigoulande Quarry
  - waste management
    - Broadlands, Mont Fallu
    - Barette Plant Hire, Beaumont
- tests to safeguard use

# MW3: new, extended or existing waste management sites



- change of use of existing sites not supported unless
  - capacity elsewhere
  - redevelopment would deliver environmental and community benefit
- new sites subject to tests
  - demonstration of need and support for waste hierarchy
  - outside of built-up area would require exceptional justification
  - development in Coastal National Park not supported
- restoration and after-use plans

## Minerals, waste and utilities



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# Utilities and strategic infrastructure



#	Policy	<b>A</b>	<b>@</b>	Key issues
UI1	Strategic infrastructure delivery			
UI2	Utilities infrastructure facilities			
UI3	Supply and use of water			
UI4	Telecoms and other masts and equipment			

Proposal	Water resource management strategy		Working with Jersey Water, produce a water resource management strategy to inform next Island Plan. Needs to respond to long-term demand challenge.
Proposal	Telecoms infrastructure		<ol> <li>Work with MEDTSC to explore how to incentivise and require mast sharing in a competitive market</li> <li>Review permitted development rights to make it easier to maintain, replace and upgrade telecoms infrastructure</li> </ol>

## Infrastructure and utilities: context



- Infrastructure capacity study
  - provides better understanding of short- to mid-term infrastructure requirements
  - where these are directly known, the draft Island Plan makes provision for them
- Strategic proposal 5: develop an infrastructure roadmap

## UI1: strategic infrastructure delivery



- Policy framework for strategically significant infrastructure that might arise during plan period
  - proven strategic need, of community benefit
  - should be within the built-up area
  - outside of the built-up area
    - demonstration of consideration of reasonable alternatives
    - landscape and amenity impacts are acceptable
    - environmental impact is avoided, mitigated, reduced or compensated

### UI2: utilities infrastructure facilities



- provision of new or enhanced facilities supported where
  - within the built-up area
  - on the site of existing utility infrastructure
  - outside of the built-up area, exceptional justification required
    - required to meet a proven island need
    - demonstration of consideration of reasonable alternatives to deliver services
- existing utility infrastructure is safeguarded

### Water: context



- Water available for use
  - capacity: 19.21 Ml/d (2018)
  - capacity: 18.78 MI/d (2025)
  - capacity reduces owing to climate change impacts
- Forecast demand (+700)
  - normal year: 19.7Ml/d (2018) 20.6Ml/d (2025)
  - dry year: 20.5Ml/d (2018) 21.4Ml/d (2025)
- Challenges
  - existing supply-demand deficits (@ 2018 baseline) of -2.2 MI/d
  - projected deficit (@ 2025) of -3.9 Ml/d (allowing for climate change and population increase)

## Water: strategic direction



- increase capacity of existing infrastructure
- enhance demand management
- use of La Gigoulande Quarry as a reservoir is not supported
  - there would be environmental and economic impacts if greater mineral importation was required
  - existing planning permission supports waste management/ disposal use
  - there are other options available to meet water demand
  - the viability and capacity of the use of La Gigoulande for water storage remains to be established.

## **Proposal**



### Proposal – A water resource management strategy for Jersey

The Government of Jersey and Jersey Water will work together to prepare a water resource management strategy for Jersey in order to inform the next Island Plan.

#### The strategy will consider:

- both supply and demand, including water efficiency-related planning policies and building bye-laws, and demand management through non-household water efficiency and intensive media campaigns; and
- potential requirements for infrastructure enhancement, expansion, or provision.

## Policy UI3: Use and supply of water



 development only supported where it is connected to public water supply

- development should incorporate water conservation and management measures
  - over 200 sqm or five or more homes
  - demonstrate how water consumption has been reduced
  - water conservation statement required

# Policy UI4: Telecoms and other masts and equipment



- sited to be least visually-intrusive, relative to its setting
- network-sharing will be expected
  - co-location required where this is not possible
- communal infrastructure provided for large schemes
- Proposal Review of telecommunication infrastructure incentives and requirements
  - improved incentives and requirements for network sharing across service providers
  - potential changes to the Planning and Building (General Development) Order to improve and simplify upgrades to equipment
  - new supplementary planning guidance to help manage the visual impact associated with telecommunications and other masts, satellites and antennae.

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## How to engage



#### Find out more

- attend a themed webinar
- come to a parish drop-in session
- review details online: <u>Core evidence base documents for the Island Plan</u> Review 2021 bridging plan (gov.je)

#### Discuss

- planner surgery (30 minute 1:1 session)
- book through link: Planner surgery bookings

#### Comment

Consultation portal: <u>Draft bridging Island Plan consultation - Government of Jersey - Citizen Space</u>